

NETC INSTRUCTION 5370.1D

From: Commander, Naval Education and Training Command

Subj: NAVAL EDUCATION AND TRAINING COMMAND HOTLINE PROGRAM

- Ref: (a) DoD Instruction 7050.01, 17 October 2017 (b) SECNAVINST 5370.5C
 - (c) SECNAVINST 5430.92C
 - (c) SECNAVINSI 5450.920
 - (d) NAVINSGEN Investigations Manual of November 2016
 - (e) Department of the Navy Hotline Program Standard Operating Procedure of November 2016
 - (f) Naval Inspector General Hotline Tracking System (NIGHTS) Web site
 - (g) DoD Directive 7050.06, 17 April 2015
 - (h) Guide to Investigating Military Whistleblower Reprisals and restricted Complaints of 18 April 2017
 - (i) DoD Manual 5200.01, Volume 2, DoD Information Security Program: Marking of Information, 24 February 2012
 - (j) SECNAV M-5210.1 of September 2019

1. <u>Purpose</u>. To implement the provisions of references (a) through (c) by establishing policies and procedures for the management, coordination, and operation of the Naval Education and Training Command (NETC) Hotline Program.

2. Cancellation. NETCINST 5370.1C.

3. <u>Applicability</u>. Provisions of this directive are applicable to all Department of the Navy (DON) active duty and reserve military personnel, civilian employees, and personnel of nonappropriated fund activities within the NETC Domain.

4. Background

a. References (a) and (b) provide information on the Department of Defense (DoD) and Navy Hotline programs. Reference (c) provides information regarding the DON policy to eliminate acquisition fraud, waste, and related improprieties

from the DON. This instruction amplifies references (a) through (c) and assigns responsibilities for implementing these programs within the NETC Domain.

b. The NETC Commander is committed to an active, aggressive program directed toward the elimination of fraud, waste, and mismanagement within NETC. All echelons of command will actively support this program through positive command attention and strict adherence to applicable directives.

c. Command evaluation, audit, inspection, and investigative components within NETC will execute their assigned responsibilities to detect, deter, and eliminate fraud, waste, mismanagement, and related improprieties occurring within the DON.

5. Policy

a. General

(1) The policy of the DON is to effectively manage all resources entrusted to its care. All personnel will be vigilant to the possibility of illegal or improper acts and will report such illegal or improper acts to proper authorities. Reference (c) defines "proper authority" as "the immediate superior of the person submitting the report of his/her commander or commanding officer, but if either are implicated, an appropriate inspector general, a Special Agent of the Naval Criminal Investigative Service (NCIS), the DoD or Navy Hotlines, or any other portion of the DoD or Naval Inspector General."

(2) The Hotline Program represents an important tool used to identify and correct fraud, waste, abuse, mismanagement, and related improprieties. Prompt, responsive, and impartial action will be taken to examine substantive allegations; to pursue corrective measures per applicable laws, regulations, and directives; and to report the result of such inquiries via the chain of command.

(3) Hotline complaints referred to NETC will be investigated by NETC staff personnel or, at CNETC's discretion, referred to echelon 3 commands for investigation and reporting. In those instances where NETC staff personnel conduct the

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investigation, feedback will be provided to the appropriate command leadership.

(4) Reference (d) sets forth guidelines for conducting investigations. All NETC activities will use this manual as a guide for hotline investigations conducted under this program. Reference (e) provides standards, guidelines, and formats to enhance the efficiency and effectiveness of DON Hotline operations. Process flowcharts to be followed by NETC commands conducting hotline investigations are available from the NETC IG office.

(5) The Naval Inspector General Hotline Tracking System (NIGHTS) is the primary data collection tool for Naval Inspector General (NAVINSGEN) contacts, and designed to track, manage, and analyze hotline data in support of Commanders/ Commanding Officers (CO) at all levels. All NETC activities will use NIGHTS per reference (f) and current NAVINSGEN policy statements. The NIGHTS Web site address is <u>https://www.nights.</u> ncdc.navy.mil.

(6) References (g) and (h) set forth policy and responsibility for military whistleblower protection. Commands receiving a military whistleblower complaint will immediately notify the NETC IG by phone and provide an advance copy of the complaint via encrypted email. The original complaint will be entered into NIGHTS by the command receiving the military whistleblower complaint. Echelon 3 commands that do not have a certified military whistleblower investigator will refer cases to NETC via NIGHTS within 2 working days. Commands that do not have access to NIGHTS will advise NETC during their initial phone and email notifications. NETC will notify NAVINSGEN of all reprisal allegations within 5 working days of their receipt and will conduct all military whistleblower (reprisal) investigations within the NETC Domain, unless NAVINSGEN directs otherwise.

(7) Reference (h) sets forth procedures for conducting investigations of alleged military whistleblower reprisal and will be used as a guide when conducting such investigations.

b. <u>Investigative Standards</u>. Inquiries and investigations will be conducted in an independent and professional manner without command influence, pressure, or fear of reprisal. All

non-frivolous substantive allegations of improper conduct will be thoroughly and impartially investigated and reported.

(1) Independence. Perceptions generated by the handling of hotline investigations greatly influence the success of the program. All allegations must be examined by officials outside and independent of the operation in which the complaint allegedly occurred. Echelon 3 Commanders referring complaints to subordinates for investigation of their own commands must ensure objectivity and impartiality are maintained throughout the investigative process. Individuals and organizations assigned to perform an investigation must be free, in fact and appearance, from any impairment of objectivity and impartiality. The investigator must meet basic selection criteria, e.g., sufficient seniority, maturity, professional experience, and independence in the matter under inquiry, as if appointed for a Manual of the Judge Advocate General investigation. The assistance of others with special professional or technical skills may be used when warranted. If there is a conflict of interest and the receiving command IG feels they must recuse themselves because the investigation cannot be conducted objectively/impartially, the receiving command will contact NETC IG to discuss before transferring the case.

(2) <u>Accountability</u>. Commanders, COs, and supervisors have the duty to hold subordinates accountable for their actions and to correct systemic faults. The investigation must provide them with the information necessary to exercise that responsibility effectively. If the investigation proves (or gives the perception of) wrongdoing, the investigative report should contain a recommendation for the deciding official to take appropriate action.

(3) <u>Completeness</u>. Hotline investigative reports must be thorough and address all relevant aspects of the investigation. The report must be logically organized, accurate, clear, and concise. It must not raise unanswered questions or leave matters open to question or misinterpretation. If additional allegations or discoveries, whether related to the original complaint or not, surface during the investigation, they will be addressed in the hotline investigative report or in a separate investigation. Systemic weaknesses or management problems disclosed during the investigation must be reported. The NETC IG will provide the format to be used for hotline investigative reports.

(4) Timeliness. Investigations will be completed expeditiously. NETC will assign a due date for receipt of the investigative report; normally, the response time to NETC IG is 60 calendar days for both Navy and DoD Hotline Completion Reports. When an investigator is assigned, the hotline is to be their primary duty until the investigation is complete and properly reported. When some form of action is recommended in the investigative report, the assigned investigator will submit a report of completed action to NETC not later than 15 calendar days after the investigative report is forwarded to NETC. The activity or individual tasked with the investigation will ensure established due dates are met. Should valid circumstances preclude meeting the assigned due date, an extension may be requested. Requests for extension must be submitted in writing by letter or email and contain the following:

(a) Status of investigation (provide a summary of the results of investigation to date).

(b) Reason for delay in completing investigation or submitting investigative report.

- (c) Expected date report will be provided to NETC.
- (d) Other comments as appropriate.
- (e) Signature of the activity head or copy to the

same.

(5) <u>Confidentiality</u>. Under the Hotline Program, complainants are assured confidentiality to the greatest degree possible to encourage full disclosure of information without fear of reprisal. However, complainants are encouraged to identify themselves so that additional facts can be obtained from them, if necessary, and feedback from the results of the investigation can be provided to them. In order to protect to the maximum extent possible the identity of hotline complainants who have been granted confidentiality, NETC will be the point of contact when such identity is required by the investigator assigned. In those instances where the source is disclosed, the identity must be protected to the utmost of the investigator's capabilities. A signed confidentiality waiver form will be obtained in all cases where a complainant's identity will be released outside the IG channels, to include referrals to the command for action as deemed appropriate.

c. Certification Requirements

(1) Certified investigators will, to the maximum extent possible, conduct all investigations tasked by NETC. All personnel who have investigative duties, which include reviewing investigations, will be certified as DON investigators.

(2) Assignment of a noncertified individual as a hotline investigator, for a single case, must be approved by NETC IG, and a certified investigator will provide oversight for the investigation. Prior to the start of the investigation, the command will submit the name of the individual being tasked with the investigation to NETC NOOG for approval/certification. Approval is discretionary. The NETC IG will grant interim certification when it is deemed that the intended investigator, by demeanor, experience, and position, is capable of conducting a professional investigation and producing a report that satisfies the standards of independence, accountability, completeness, and timeliness.

(3) Commands within the NETC Domain that have an IG function and conduct hotline investigations, but do not have a full-time IG, will designate personnel to be certified. Those personnel are required to maintain their certification by complying with the annual training requirements set forth in reference (b).

(4) NETC 5370/1 will be used to certify IGs, collateral IGs, and one-time investigators.

(5) Personnel desiring to attend the 5-day NAVINSGEN Investigation Training Course or the 19-day DoD Joint Inspector General Investigator's Course must submit their request to NETC NOOG to obtain a quota.

d. Additional Provisions

(1) Commands and activities possessing an IG function will obtain access to the NIGHTS database from NETC IG in order

to manage investigative files. Users will submit a completed System Authorization Access Request, DD Form 2875, to the NETC Lead Investigator or Deputy IG to obtain access to NIGHTS.

(2) At the echelon 3 and below level, the head of the activity or principal assistant will sign all cover letters forwarding hotline investigative reports. Include in the cover letter, a statement of concurrence/non-concurrence with the conclusions and recommendations of the investigating official. Subsequent correspondence related to corrective action may be signed "By direction" by the command's IG.

(3) All correspondence related to hotline complaints will be considered "CONTROLLED UNCLASSIFIED INFORMATION," marked per the requirements in reference (i), and appropriate safeguards employed. All email containing reports, documents, or correspondence related to an investigation will be treated as Personally Identifiable Information and encrypted.

(4) All working papers and files resulting from the inquiry into the hotline complaint will be retained by the originating activity and uploaded into NIGHTS. Per Section III of reference (j), all investigations conducted by other DON activities at NAVINSGEN direction will forward a record copy to NAVINSGEN during the course of the investigation. Record copy includes the final interim reports, endorsements, and other correspondence. Duplicates of material sent to NAVINSGEN and other working papers maintained by the tasked activities, including interview transcripts, sworn statements, results of interviews, background information, case summaries, recommendations, copies of related email, and action memoranda, are to be maintained at local activities for 2 years after closing, then destroyed. Cases in litigation will be maintained locally until litigation is completed. If a case is referred to the local command and closed as a referral in NIGHTS, the resulting emails, preliminary inquiry, command-directed investigation reports, and final disposition can be maintained by the command IG, but will not be uploaded into the NIGHTS document library. Case notes can be added after the case is closed to identify the outcome of the referral as needed.

(5) Commands will provide the widest dissemination of the Hotline Program within their areas of responsibility. To

assist in this effort, the following hotline numbers and addresses are provided:

(a) NETC

24-Hour Hotline Phone 459-4838 DSN (850) 452-4838 Commercial

Email: PNSC NETCIGHotlines@navy.mil

Web Site: www.netc.navy.mil/Who-We-Are/NETC-Headquarters/Inspector-General/

Commander, Naval Education and Training Command Inspector General (NOOG) 250 Dallas Street Pensacola, FL 32508-5220

(b) Naval Inspector General Hotline

1-800-522-3451 Toll Free

Email: NAVIGHotlines@navy.mil

Web Site: https://www.secnav.navy.mil/ig

Office of the Naval Inspector General 1254 Ninth Street, S.E. Building 172 Washington, DC 20374-5006

(c) DoD Hotline

1-800-424-9098 Toll Free 664-8799 DSN (703) 604-8799 Commercial

Web Site: www.dodig.mil/hotline

U.S. Department of Defense - Office of Inspector General 4800 Mark Center Drive Alexandria, VA 22350-1500 (6) DoD and Navy hotline posters will be displayed in command spaces.

6. Action

a. NETC IG will:

(1) Maintain overall cognizance of the NETC Hotline Program.

(2) Investigate or inquire into reported matters of fraud, waste, abuse, mismanagement, and related improprieties within NETC.

(3) Monitor status of significant cases of fraud, waste, abuse, and related improprieties reported within NETC and coordinate with external agencies as appropriate.

(4) As required, certify all individuals assigned to conduct hotline investigations and maintain a master listing of certified investigators.

(5) Coordinate with NAVINSGEN on recertification training. Recertify NETC IG investigators and echelon 3 training command investigators as required.

b. Commanders, COs, and Officers-in-Charge will:

(1) Comply with the requirements of this instruction.

(2) Initiate prompt and aggressive inquiries into all reports of illegal or improper acts. The NAVINSGEN hotline complaint intake form is to be used by NETC commands conducting hotline investigations.

(3) Stress the positive aspects of stewardship, faith, and trust of the American citizens in military and civilian government employees.

(4) Set a personal example in regard to responsibility, accountability, and conduct, and insist on similar behavior from those placed in positions of authority.

(5) Make optimum use of internal communication tools and face-to-face discussions (e.g., All Hands Calls, Plan of the

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Week, and Plan of the Day) to reinforce personal commitment to eliminating fraud, waste, abuse, mismanagement, and related improprieties.

(6) Establish and use Command Evaluation and Managers' Internal Control Programs in areas most susceptible to fraud, waste, abuse, mismanagement, and related improprieties.

(7) Use NCIS to conduct investigations into potential criminal offenses.

(8) Ensure swift and appropriate corrective action, administrative and/or disciplinary, is taken in cases where wrongdoing has been substantiated.

7. Records Management

a. Records created as a result of this instruction, regardless of format or media, must be maintained and dispositioned per the records disposition schedules located on the Department of the Navy Assistant for Administration, Directives and Records Management Division portal page at https://portal.secnav.navy.mil/orgs/DUSNM/DONAA/DRM/Records-and-Information-Management/Approved%20Record%20Schedules/ Forms/AllItems.aspx.

b. For questions concerning the management of records related to this instruction or the records disposition schedules, please contact the local records manager.

8. <u>Review and Effective Date</u>. Per OPNAVINST 5215.17A, NETC will review this instruction annually around the anniversary of its issuance date to ensure applicability, currency, and consistency with Federal, DoD, Secretary of the Navy, and Navy policy and statutory authority using OPNAV 5215/40 (Review of Instruction). This instruction will be in effect for 10 years, unless revised or cancelled in the interim, and will be reissued by the 10-year anniversary date if it is still required, unless it meets one of the exceptions in OPNAVINST 5215.17A, paragraph 9. Otherwise, if the instruction is no longer required, it will be processed for cancellation as soon as the need for cancellation is known following the guidance in OPNAV Manual 5215.1 of May 2016. cancellation is known following the guidance in OPNAV Manual 5215.1 of May 2016.

9. Forms

a. The following form is available for download via the NETC Reference Library in DON TRACKER or by e-mail at <u>netc_</u> <u>directives@navy.mil</u>: NETC 5370/1 (Hotline Investigator Certification)

b. The following form is available for download via the DoD Forms Management Web site (<u>https://www.esd.whs.mil/Directives/</u> <u>forms/</u>): DD Form 2875 (System Authorization Access Request (SAAR))

10. <u>Reports</u>. Per reference (j), reports referred to in this instruction are exempt from reports control.



Releasability and distribution:

This instruction is cleared for public release and is available electronically on the NETC Public Web site (www.netc.navy.mil), via the NETC Reference Library in DON TRACKER, or by email at netc directives@navy.mil.